

# THE PETROLEUM (LIQUEFIED PETROLEUM GAS) REGULATIONS, 2019

Consumer Dialogue Forum on Legal Notice 100 of 2019 Merica Hotel, Nakuru

12th March 2020

Ian Bett
(Directorate of Petroleum and Gas)





# Regulatory Regime-LPG

- ❖ Guided by The Petroleum Act No.2 of 2019 and Legal Notice No. 121 of 2009 The Energy (Liquefied Petroleum Gas) Regulations, 2009 Repealed
- ❖ The Petroleum (Liquefied Petroleum Gas) Regulations, 2019. Gazetted and now in force.



# **Brief History...1/6**

#### Challenges prior to gazzetment of LN 121/2009:

- 1. Low per capita consumption of LPG
- 2. Mushrooming of illegal LPG filling plants
- 3. Low customer mobility due to:
  - Non-standard LPG valves
  - Non-standard cylinder capacities
- 4. Suppressed demand/ consumption due to (3) above
- 5. High barriers to entry and exit
- 6. Poor investor confidence leading to slow investments in the LPG supply chain infrastructure
- 7. Erratic supply and periods of stock-outs due to (6) above
- 8. LPG cylinder business was dominated by fewer LPG players, notably about six (6)



# **Brief History...2/6**

#### Road to realization of a stable and vibrant LPG market:

- LN 121/2009 was gazetted into law by the then Minister for Energy in 2009
- Key features were:
  - Unified LPG cylinder valves for capacities below 13Kg
  - Standardization of domestic LPG cylinder capacities for 1, 3, 6 and 13 Kg
  - Unbundling of the LPG market into Import, Wholesale, Retail, Storage and Transport (all in bulk and in cylinders)
  - Introduction of the LPG Cylinder Exchange Pool to facilitate handling and exchange of empty cylinders
  - Making it an offence to fill a competitors cylinders without his/her express consent



# **Brief History...3/6**

#### Achievements post LN 121/2009:

- Vibrant LPG market
- Consumer choice and mobility
- Over 60 new Brand Owners
- Over 100 new entrants to the LPG transport business
- Entry of a major LPG receipt facility easing supply constraints
- Entry of over 60 LPG storage and filling plants in the country
- Competitive prices in the market
- Increased local and Export market for cylinders attracting cylinder manufacturers/investors (now 7 operational)



# **Brief History...4/6**

### Challenges post LN 121/2009

- 1. Accumulating LPG Cylinder Exchange Pool Debts
- 2. Delayed or non-collection of LPG cylinders
- 3. Hoarding of competitors LPG cylinders
- 4. Four (4) companies going under due to unpaid Pool debts
- 5. Mushrooming of illegal LPG facilities
- 6. Rampant cross-filling
- 7. Due to (5) and (6) above, there have been cases of LPG cylinder accidents in domestic settings attributed to filling unsuitable LPG cylinders
- 8. Gaps in LN 121/2009 that leave consumers at a loss such as:
  - ✓ Failure to insure cylinders against domestic accidents
  - ✓ Failure to protect cylinder exchange deposit



# **Brief History...5/6**

## Review of LN 121/2009....

Technical committee was selected from key stakeholders following industry meeting of 16th November 2016, namely:

- MOP&M
- EPRA
- NOCK
- KEBS
- DOSHS
- OMCs
- Three upcoming/ new LPG cylinders business entrants
- PIEA
- EDA (Energy Dealers Association)



# **Brief History...6/6**

#### **Terms of Reference:**

- Determine the need to retain the unified valve and standard capacity cylinders as required by the regulations and the Kenya Standards;
- Determine cylinder ownership and the implications thereof;
- Enhance the licensing criteria to ensure that the weakness identified in the current regulations are addressed;
- Determine if the LPG Cylinder exchange pool should be retained; and in either case how the interests of the consumer such as choice and mobility will be retained; and
- Review the regulations with the intention to amend any other part of the regulations that will enhance compliance and consumer safety.



# The Petroleum (Liquefied Petroleum Gas) Regulations, 2019 LN 100/2019 ... 1/3

#### **Key Changes**

- Clarity on the requirements for various categories of LPG licences (as listed in the 1st and 2nd Schedules)
- Determination of duration of LPG licences (R. 6)
- Requirement for reporting of data of the imported LPG (R.8)
- Prohibition against using un-licenced transporters, tankers or drivers (R. 11)
- Requirement to declare newly acquired LPG cylinders (R. 12)
- Requirement for safety information on LPG cylinders (R. 13)
- Definition of illegal refilling and prohibition thereof (R. 14)
- Prohibition against willful damage of another brand owners' cylinder(s) (R. 15).



# The Petroleum (Liquefied Petroleum Gas) Regulations, 2019 LN 100/2019 ... 1/3

#### Key Changes ... cont'd

- Requirement to obtain a licence for Transport of LPG cylinders (R.17)
- Requirement for wholesalers and retailers to record details of custody of transfer of cylinders they sale e.g. serial numbers among others (R.18 & 19)
- Requirement for reticulation of LPG (R. 20)
- Guidelines on reporting of LPG accidents (R. 23)
- Replacement of mandatory LPG cylinder exchange pool to voluntary mutual LPG exchange pool (R. 25)
- Determination of cylinder ownership and definition of "deposit" (R. 26)
- Enhanced penalties in line with the Petroleum Act (R. 28)
- Requirement for brand owners to increase cylinder population



## LN 100/2019, Transition Clause ... 3/3

#### **Transition**

- These regulations were effective on the date of being gazetted, namely 25th June 2019.
- The pool stands dissolved
- Reconciliation of the outstanding debts should be completed within four (4) months
- All are required to collect declared cylinders from another brand-downers premises
- All brand owners are required to declare to EPRA points of collection/ exchange for cylinders
- EPRA has determined the exchange price for brand owners to return and claim cylinders in their possession belonging to others.
- After 12 months, all brand owners are required to report their stock of cylinders in their possession to EPRA
- Renewal of LPG cylinder licences shall be on clearing of debts



# Thank you

#### **Energy & Petroleum Regulatory Authority**

Eagle Africa Center, Longonot Road, Upperhill P.O. Box 42681 – 00100 GPO, Nairobi – Kenya

Tel: +254 – 20- 2847000/200/2717675

Cell: +254-722 200947/734 414333/ 708 444000

Hotline: +254 709 336 000

Fax: +254 20 2717603

Email: <u>info@epra.go.ke</u> Website <u>www.epra.go.ke</u>